

Message Text

UNCLASSIFIED

PAGE 01 GUADAL 00304 01 OF 06 272348Z
ACTION CA-01

INFO OCT-01 ARA-14 ISO-00 VO-03 PPTE-00 MMO-04 ABF-01
SCS-06 PER-05 /035 W
-----056142 280051Z /66
P 271900Z FEB 78
FM AMCONSUL GUADALAJARA
TO SECSTATE WASHDC PRIORITY 3925
INFO AMEMBASSY MEXICO

UNCLAS SECTION 1 OF 6 GUADALAJARA 0304

E.O. 11652: N/A
TAGS: CGEN
SUBJ: CONSULAR PACKAGE FY-1980

FOLLOWING IS THE CONSULATE GENERAL GUADALAJARA CONSULAR
PACKAGE FOR FY-1980. FOR PURPOSES OF TELEGRAPHIC TRANSMISSION
ONLY SCHEDULE AND COLUMN HEADINGS PLUS LINE NUMBERS ARE USED AND
CORRESPOND TO THOSE PROVIDED IN STATE 016438. TN THE
MEANTIME THE CONSULAR PACKAGE IS BEING FORWARDED UNDER COVER
OF AIRGRAM.

SCHEDULE 1 - IMMIGRANT VISAS

ARAGR

MEXICO GDL

	FY-1977	FY-1978	FY-779	FY-1980
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
1. 7695	12,000	18,000	18,000	
2. 4109	10,000	13,000	13,000	
3. 11,804	22,000	31,000	31,000	

MAN HOURS UTILIZED
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AMERICAN

4. 5670	6000	11,500	11,500
5. 160	3,000	-	-
6. -	-	-	-
7. 5830	9,000	11,500	11,500

LOCAL

8.	22,174	22,000	22,000	22,000
9.	-	-	-	-
10.	2,017	10,500	13,500	13,500
11.	24,191	32,500	35,500	35,500
12.	30,021	41,500	47,000	47,000
13.	USE OF INTERPRETER - NONE			
14.	THIRD COUNTRY CHECK 5 PER CENT			

SCHEDULE II

ARA

MEXICO GDL

15.	42,689	43,000	45,000	45,000
16.	14,615	18,000	20,000	20,000
17.	57,304	61,000	65,000	65,000

MANHOURS UTILIZED:

AMERICAN

18.	3,010	3,300	3,500	3,500
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19.	-	-	-	-
20.	-	-		
21.	3,010	3,300	3,500	3,500

LOCAL

22.	2,472	3,000	3,000	3,000
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ACTION CA-01

INFO OCT-01 ARA-14 ISO-00 VO-03 PPTE-00 MMO-04 ABF-01

SCS-06 PER-05 /035 W

-----056474 280051Z /66

P 271900Z FEB 78

FM AMCONSUL GUADALAJARA

TO SECSTATE WASHDC PRIORITY 3926

INFO AMEMBASSY MEXICO

UNCLAS SECTION 2 OF 6 GUADALAJARA 0304

23. - - - -
 24. - - - -
 25. 2,472 3,000 3,000 3,000
 26. 5,482 6,300 6,500 6,500
 27. NIV FEES COLLECTED 3,250 DOLLARS
 28. BORDER CROSSING CARDS FY-77: 379
 29. CREW LIST VISAS FY-77: 3
 30. NAMES ON CREW LIST VISAS FY-77: 105

OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS 85 PER CENT
 32. USE OF INTERPRETER (PER CENT OF TOTAL NIV CASES
 INTERVIEWED) NONE
 33. THIRD COUNTRY CHECK 1 PER CENT

SCHEDULE III

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MEXICO GDL

	FY-1977	FY-1978	FY-1979	FY-1980
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE

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34.	116	125	150	150
35.	72	80	90	90
36.	10,589	11,000	11,200	11,400
37.	1,300	1,300	1,400	1,500
38.	0	0	0	0
39.	38	30	40	50
40.	17,913	18,500	19,000	19,500
41.	30,028	31,035	31,880	32,690

MAN HOURS UTILIZED

AMERICAN

42.	7,717	7,128	7,200	7,200
-----	-------	-------	-------	-------

43.	0	0	0	0
44.	0	0	0	0
45.	7,717	7,128	7,200	7,200

LOCAL

46.	15,030	13,249	14,000	14,000
47.	0	0	0	0
48.	0	0	0	0
49.	15030	13,249	14,000	14,000
50.	22,747	20,377	21,100	21,200
51.	TREASURY CHECKS FY-77.....N/A			

SCHEDULE IV

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MEXICO GDL

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INFO OCT-01 ARA-14 ISO-00 VO-03 PPTE-00 MMO-04 ABF-01

SCS-06 PER-05 /035 W

-----056533 280052Z /66

P 271900Z FEB 78

FM AMCONSUL GUADALAJARA

TO SECSTATE WASHDC PRIORITY 3927

INFO AMEMBASSY MEXICO

UNCLAS SECTION 3 OF 6 GUADALAJARA 0304

	FY-1977	FY-1978	FY-1979	FY-1980
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
52.	846	750	800	800
53.	1	0	0	0
54.	853	750	800	800
55.	0	0	0	0
56.	88	80	80	80
57.	142	50	60	60
58.	156	150	125	125
59.	0	0	0	0
60.	0	0	0	0
61.	87 1987	1780	1865	1865

62.	174	150	150	150
63.	2161	1930	2015	2015

MAN HOURS UTILIZED

AMERICAN

64.	648	690	700	700
65.	0	0	0	0
66.	0	0	0	0
67.	648	690	700	700

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LOCAL

68.	3882	3560	3560	3560
69.	0	0	0	0
70.	0	0	0	0
71.	3882	3560	3560	3560
72.	4530	4250	4260	4250
73.	AMERICANS REGISTERED 1/31/78 11,467			

AMERICAN CITIZEN RESIDENTS:

74.	OFFICIAL.....	75
75.	NON-OFFICIAL.....	25,000

NOTE: THERE ARE AN ESTIMATED 25,000 USC RESIDENTS IN THE GUADALAJARA CONSULAR DISTRICT, INCLUDING OVER 3,000 MEDICAL STUDENTS. TOURISTS AND OTHER NON-RESIDENTS CONSTITUTE ANOTHER 5,000 OR SO AT ANY GIVEN TIME.

SCHEDULE V

ARA

MEXICO GDL

FY-1977

HOURS GAINED	AMERICANS	LOCAL
OVERTIME	134	438
DETAILS IN	160	1920

HOURS LOST
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DETAILS OUT	560	0
STAFFING GAPS	1260	216
PROLONGED LEAVE	246	0

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SCS-06 PER-05 /035 W
-----056379 280055Z /66

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TO SECSTATE WASHDC PRIORITY 3928
INFO AMEMBASSY MEXICO

UNCLAS SECTION 4 OF 6 GUADALAJARA 0304

STAFFING GAPS OCCURED FOR FISCAL 77 IN THE VISA SECTION DURING A PERIOD OF SLOWER ISSUANCE DUE TO LESSENERED VISA AVAILABILITY AND WERE TENABLE DURING THAT PERIOD. THERE HAVE BEEN NO AMERICAN STAFFING GAPS DURING FIRST QUARTER '78 BUT CONSIDERABLE LOCAL STAFFING GAPS HAVE OCCURED. FOR THE FIRST PERIOD OF FY-78 WE WILL NOT BE ABLE TO SUPPORT STAFFING GAPS OWING TO THE NEED TO ISSUE RECOVERED CUBAN VISA NUMBERS.

FURTHER EXPLANATION IS ALSO WARRANTED RELATIVE TO VISA STAFFING GAPS. BEGINNING AUGUST 29, 1977 TO PRESENT, THIS VISA SECTION HAS HAD TWO TDY OFFICERS SERVING CONSECUTIVELY. WE PRESENTLY HAVE ANOTHER STAFFING GAP (THIS NOE TOO CAUSED BY THE INABILITY OF THE DEPARTMENT TO FILL IT) WHICH WILL NOT BE FILLED UNTIL JULY 1978. OUR TDY OFFICER WILL REMAIN UNTIL APRIL, 1978 WHEN WE WILL HAVE EARNED THE MAXIMUM AMOUNT OF MONEY PERMITTED HIM AS A RETIRED OFFICER.

AMERICANS:	VISAS	SCS	PPT	GENERAL	TOTAL
------------	-------	-----	-----	---------	-------

76. AUTHORIZED 9-30-77	6	5	0	0	11
77. AUTHORIZED 1-31-78	6	5	0	0	11
78. FILLED 1-31-78	5"1(TEMP)	5	0	0	11

INCREASE/DECREASE:
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79. REQUIRED FY-1979 4
80. REQUIRED FY-1980 4

LOCALS:

81. AUTHORIZED 9-30-77 16 8 2 0 26
82. AUTHORIZED 1-31-78 16"7(TEMP)9 2 0 34
83. FILLED 1-31-78 13"7(TEMP)9 2 0 31

INCREASE/DECREASE:

84. REQUIRED FY-1979 9
85. REQUIRED FY-1980 9

SCHEDULE VI

ARA

MEXICO GDL

A. FEDERAL BENEFIT ACTIVITY

1. NUMBER OF SSA REIMBURSED:

AMERICAN 1 LOCAL 5

2. HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON
WORK OTHER THAN FEDERAL BENEFITS:

AMERICAN 0 LOCAL 0

3. HOURS WORKED BY REGULAR (NON-REIMBURED) CONSULAR
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EMPLOYEES ON FEDERAL BENEFITS:

AMERICAN 0 LOCAL 1760

B. DOCUMENT FRAUD INVESTIGATIONS

1. PERCENTAGE OF INVESTIGATION CONDUCTED BY (CHECK ONE)

- A. FRAUD UNIT 0
- B. SECURITY 0

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SCS-06 PER-05 /035 W
-----056509 280056Z /66

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TO SECSTATE WASHDC PRIORITY 3929
INFO AMEMBASSY MEXICO

UNCLAS SECTION 5 OF 6 GUADALAJARA 0304

C. LINE OFFICER 100 0/0

2. TYPE OF INVESTIGATION (ESTIMATED NUMBER)

- A. VISA 1500
- B. FEDERAL BENEFITS 551 (BY LOCAL EMPLOYEES)
- C. PASSPORT 5

C. U.S. CITIZENS IN JAIL 1/31/78 16 (SEE COMMENTS)

D. SERVICES FOR INS 0

NOTE: INS OFFICER AT POST PERFORMS INS SERVICES.

E. LOSS OF NATIONALITY CASES 45

F. AMERICAN CITIZEN DEATHS

- 1. BURIED LOCALLY 84
- 2. REMAINS SHIPPED TO U.S. 32

G. WELFARE/WHEREABOUTS

- 1. SEARCHES FOR MISSING PERSONS 180
- 2. EMERGENCY MESSAGES 45

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3. CHILD CUSTODY CASES 0
4. ILLNESS OR HOSPITAL CASES NOT
INVOLVING MEDEVAC 25
5. MEDEVAC INVOLVING REPATRIATION
LOANS 0
6. MEDEVAC NOT AT USG EXPENSE 3
7. REPATRIATION APPLICATIONS 8
8. REPATRIATION NOT INVOLVING
USG EXPENSE 10
9. EMERGENCY MONEY TRANSFERS 32
10. UNSPECIFIED MISCELLANEOUS 1000 (SEE COMMENTS)

H. CONSULAR AGENTS 0

1. COMMENTS

ALTHOUGH BY YEAR-END U.S. CITIZENS IN JAIL WERE SIGNIFICANTLY
FEWER THAN PREVIOUSLY THEY ARE WIDELY SPREAD AND EACH
CONSULAT VISIT, WHETHER TO A DOZEN PRISONERS OR TO ONE,
REQUIRES CONSIDERABLE TRAVEL TIME OVER RELATIVELY POOR ROADS
IN LESS THAN ADEQUATE VEHICLES.

UNDER WELFARE/WHEREABOUTS, ITEM 10 UNSPECIFIED MISCELLANEOUS
INCLUDES THE MANY WALK-IN AND TELEPHONIC INQUIRIES FROM OUR
LARGE TRANSIENT POPULATION ON MATTERS RELATING TO MEXICAN
IMMIGRATION REGULATIONS, VEHICLE OWNERSHIP CONTROL AND
REGULATIONS, AND PROBLEMS INVOLVING OUR VERY LARGE MEDICAL
STUDENT POPULATION AND THEIR ACADEMIC INSTITUTION.

JUSTIFICATION FOR INCREASE STAFFING:

DURING THE FIRST FOUR MONTHS OF FY-78, WE ISSUED A TOTAL
OF 4001 IMMIGRANT VISAS, DENYING 3337. ASSUMING THAT WE
COULD CONTINUE AT THAT PACE, A DUBIOUS ASSUPTION GIVEN
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SPACE AND PERSONNEL LIMITATIONS,

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SCS-06 PER-05 /035 W

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P 271900Z FEB 78

FM AMCONSUL GUADALAJARA

TO SECSTATE WASHDC PRIORITY 3930

INFO AMEMBASSY MEXICO

UNCLAS SECTION 6 OF 6 GUADALAJARA 0304

WE WILL HAVE ISSUED 12,000 IVS AND DENIED 10,000 BY THE
END OF THE FISCAL YEAR. ACCORDING TO OUR PROJECTED SHARE OF
THE CUBAN VISA NUMBERS, ANNUAL LIMITATION NUMBERS AND
IMMEDIATE RELATIVE VISA CASES, WE SHOULD BE ISSUING 18,000
VISAS A YEAR. IF OUR RATE OF REFUSAL REMAINS CONSTANT AT
35 PER CENT TO 45 PER CENT, WE WILL HAVE TO PROCESS SOME
30,000 VISA APPLICANTS YEARLY TO MAKE 18,000 ISSUANCE.
CLEARLY, WE ARE NOT NOW EQUIPPED TO HANDLE A WORKLOAD OF THIS
MAGNITUDE.

IN VIEW OF THE ABOVE, WE CALCULATE THAT WE WILL NEED TWO
IMMIGRANT VISA OFFICERS TO PROCESS THE EXTRA IV CASES PLUS
AN ADDITIONAL SUPERVISORY POSITION TO MANAGE AND COORDINATE
THE INCREASED PERSONNEL AND WORKLOAD THAT WE HAVE AND OR WILL
HAVE. THE SUPERVISOR WOULD ALSO BE EXPECTED TO HANDLE SOME
VISA CASES DURING PERSONNEL GAPS FOR VACATION ETC. ON BOTH THE
IMMIGRANT AND NONIMMIGRANT VISA SIDES. WE WILL REQUIRE
AN ADDITIONAL NINE LOCAL EMPLOYEES. FOUR LOCALS FOR THE
ACTUAL SCREENING AND TYPING OF IMMIGRANT VISAS AND FOUR FOR
THE PROCESSING OF VISA PETITIONS AND FILING. ONE OFFICER
POSITION AND ONE LOCAL POSITION ARE REQUIRED TO SET UP A
MUCH NEEDED FRAUD UNIT.

AS THE DEPARTMENT IS ALREADY AWARE, BOTH IMMIGRANT AND
NONIMMIGRANT VISA FRAUD (LIKE TYPHOID FEVER) IS ENDEMIC IN
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MEXICO. WE CALCULATE THAT UNDER PRESENT CIRCUMSTANCES, WE
ARE SOME 20 PER CENT TO 30 PER CENT OF THE FRAUD BEING
PERPETRATED. TO IMPROVE THE QUALITY AND INTEGRITY OF OUR
VISA ISSUANCES, WE SHOULD BE UNCOVERING AT LEAST TWICE
THAT AMOUNT.

AT PRESENT, WE ARE SUFFERING FROM A SERIOUS SHORTAGE OF
SPACE IN THE VISA SECTION. WE CAN UNCOMFORTABLY SEAT SOME
ONE HUNDRED IV APPLICANTS AND OFTEN, WE HAVE MORE THAN THAT.

SPACE THAT IS ADEQUATE FOR ABOUT TEN LOCAL EMPLOYEES IS ALREADY
BEING UTILIZED BY TWENTY. ONLY FOUR OFFICERS, OF THE SIX
IN THE SECTION, CAN BE SAID TO HAVE ADEQUATE OFFICE SPACE.
IF AND WHEN WE RECEIVE THE ADDITIONAL TWO OFFICERS AND
TWO LOCAL EMPLOYEES APPROVED FOR GUADALAJARA IN THE FY 1978
SUPPLEMENT, THE SPACE PROBLEMS WILL PRECLUDE THEIR MAXIMUM
UTILITY. QUITE APART FROM THE NEED TO INCREASE VISA PRODUCTION
IN ORDER TO COMPLY WITH THE SILVA DECISION, IS THE CONCURRENT
NEED TO IMPROVE THE QUALITY OF THE VISAS ALREADY BEING ISSUED
AND TO BE ISSUED. SOME IMPROVEMENT IN QUALITY IS EXPECTED
FROM CHANGES IN MANAGERIAL PROCEDURES, ALREADY UNDERWAY AND
EXPECTED SPACE IMPROVEMENTS. HOWEVER, WE CANNOT SUBSTANTIALLY
IMPROVE QUALITY AND ISSUANCE NUMBERS SIMULTANEOUSLY WITHOUT
AN INCREASE IN MANHOURS AVAILABLE FOR THE JOB.
BLEVINS

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Message Attributes

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FOR PURPOSES OF TELEGRAPHIC T
TAGS: CGEN
To: STATE
Type: TE
vdkgvwkey: odbcr://SAS/SAS.dbo.SAS_Docs/16bbcdcc-c288-dd11-92da-001cc4696bcc
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